FACT SHEET FOR NPDES PERMIT WA-003204-2 BRIGHTWATER WASTEWATER TREATMENT PLANT PROJECT

This fact sheet is a companion document to National Pollutant Discharge Elimination System (NPDES) Permit No. WA-003204-2. This permit is issued to King County's Department of Natural Resources and Parks (DNRP), Wastewater Treatment Division to allow the discharge of stormwater and uncontaminated dewatering water associated with construction activity from the Brightwater wastewater treatment plant construction project to Little Bear Creek and to ground water via an upland area. This fact sheet establishes the basis for requirements which are included in the permit.

GENERAL INFORMATION

Applicant: King County DNRP, Wastewater Treatment Division

201 S. Jackson St., Suite 503 Seattle, Washington 98104

Site Name and Address: Brightwater Wastewater Treatment Facility

East of SR-9, North of Woodinville

Woodinville, WA 98104

Snohomish County

Type of Facility: Construction Activity

Receiving Water: (Outfalls 001, 002, 003, 004, 005, and 006) Little Bear Creek

(Outfall 007) Ground water via upland discharge area

Water Body ID Number: (001, 002, 003, 004, 005, and 006) WA-08-1085

TABLE OF CONTENTS

INTRODUCTION	3
BACKGROUND	3
DESCRIPTION OF THE PROJECT	
DESCRIPTION OF THE RECEIVING WATER	
DESCRIPTION OF DISCHARGE	
PROPOSED PERMIT LIMITATIONS	5
TECHNOLOGY-BASED EFFLUENT LIMITATIONS	
SURFACE WATER QUALITY-BASED EFFLUENT LIMITATIONS	7
NUMERICAL CRITERIA FOR THE PROTECTION OF AQUATIC LIFE	7
NUMERICAL CRITERIA FOR THE PROTECTION OF HUMAN HEALTH	
Narrative Criteria	7
Antidegradation	7
MIXING ZONES	8
SURFACE WATER QUALITY CRITERIA	8
MONITORING REQUIREMENTS	8
LAB ACCREDITATION	10
OTHER PERMIT CONDITIONS	10
REPORTING AND RECORDKEEPING	10
STORMWATER POLLUTION PREVENTION PLAN FOR CONSTRUCTION	
ACTIVITIES	10
GENERAL CONDITIONS	11
PERMIT ISSUANCE PROCEDURES	11
PERMIT MODIFICATIONS	11
RECOMMENDATION FOR PERMIT ISSUANCE	12
REFERENCES FOR TEXT AND APPENDICES	12
APPENDIX A—PUBLIC INVOLVEMENT INFORMATION	13
APPENDIX B—DEFINITIONS	14
APPENDIX C—PRIORITY POLLUTANTS LIST (APPLICABLE TO PERMIT)	19
APPENDIX D—CONSTRUCTION STORMWATER OUTFALL LOCATIONS	21

INTRODUCTION

The Federal Clean Water Act (FCWA, 1972, and later modifications, 1977, 1981, and 1987) established water quality goals for the navigable (surface) waters of the United States. One of the mechanisms for achieving the goals of the Clean Water Act is the National Pollutant Discharge Elimination System (NPDES) system of permits, which is administered by the Environmental Protection Agency (EPA). EPA has delegated responsibility to administer the NPDES permit program to the State of Washington on the basis of Chapter 90.48 RCW, which defines the Department of Ecology's authority and obligations in administering the Wastewater Discharge Permit Program.

Regulations adopted by the state include procedures for issuing permits (Chapter 173-220 WAC), water quality criteria for surface and ground waters (Chapters 173-201A and 200 WAC), and sediment management standards (Chapter 173-204 WAC). These regulations require that a permit be issued before discharge of wastewater to waters of the state is allowed. The regulations also establish the basis for effluent limitations and other requirements which are to be included in the permit. One of the requirements (WAC 173-220-060) for issuing a permit under the NPDES permit program is the preparation of a draft permit and an accompanying fact sheet. Public notice of the availability of the draft permit is required at least thirty (30) days before the permit is issued (WAC 173-220-050). The fact sheet and draft permit are available for review. Details on the public notice procedures are contained in Appendix A of the fact sheet. Definitions for both the permit and fact sheet are contained in Appendix B of the fact sheet.

The draft permit and fact sheet were reviewed by the Permittee. Errors and omissions identified in this review were corrected before going to public notice. After the public comment period has closed, the Department will summarize the substantive comments and the response to each comment. Comments, responses, and the resultant changes to the permit and fact sheet will be summarized in Appendix C. Parties that submit comments will receive a copy of the final permit and fact sheet.

BACKGROUND

DESCRIPTION OF THE PROJECT

The Brightwater wastewater treatment plant project site encompasses approximately 114 acres located east of SR-9, northeast of the intersection of SR-9 and SR-522, and north of the city of Woodinville in unincorporated Snohomish County. It is located within portions of Sections 24, 26, and 35, Township 27 North, Range 5 East W.M. The site is comprised of sixteen parcels. The 114-acre site is roughly rectangular in shape. The northern portion of the site (37.3 acres) lies beyond the urban growth area (UGA) and is largely undeveloped and will not be used for construction of treatment facilities. This area will be used for compensatory wetland and stream mitigation. The central and southern portions of the site have been developed for commercial and industrial land uses and will be the location for the wastewater and stormwater facilities. A small portion of the southern end of the site will also be used for stream and wetland mitigation. The treatment plant and stormwater management facilities will occupy about 70 acres.

The Brightwater wastewater treatment plant will treat and disinfect wastewater from King County's North King and South Snohomish service areas. Wastewater treatment will consist of preliminary, primary, and secondary treatment with disinfection and solids handling facilities. Additional facilities include water reuse and noise and odor control units.

The Brightwater WWTP is a multi-phased project planned to be developed over five years. As phases are developed, the stormwater controls will be installed to serve that phase of construction and future phases if the drainage subbasins are crossed.

The planned construction includes:

- North Mitigation Area Consists of relocating Unnamed Creek and 228th Street Creek and constructing wetland mitigation areas.
- Demolition Involves demolition of existing structures, pavement, curbing, and underground utilities.
- Upslope Diversions Consists of constructing two flow diversion pipes for discharge to streams at the northern and southern portions of the site.
- Mass Grading Approximately 800,000 cubic yards of material will be excavated and possibly 100 percent will be used as fill on the project site.
- Structural Excavations and Facility Construction This activity includes the excavation of foundations and construction of the treatment plant facilities, including piping, roads, utilities, landscaping, and the permanent stormwater management system.

DESCRIPTION OF THE RECEIVING WATER

The Brightwater WWTP site is located within the 692-square mile Cedar-Sammamish River watershed. This watershed is designated as Water Resource Inventory Area (WRIA) 8, which includes all of the land draining to Lake Washington. Runoff from the project site eventually reaches Lake Washington via Little Bear Creek and the Sammamish River.

Lake Washington

Lake Washington has a drainage area of 472 square miles and a surface area of 21,500 acres. The overall water quality of Lake Washington is good, and the lake is characterized as mesotrophic. Lake Washington is on Ecology's year 2002 303(d) list of water quality impaired waters for fecal coliform bacteria, ammonia, and sediments.

Sammamish River

The Sammamish River is approximately 13.8 miles long and flows north and west from Lake Sammamish before it enters the northeast end of Lake Washington at the city of Kenmore. The Sammamish River is on the year 2002 303(d) list for fecal coliform bacteria, dissolved oxygen, and temperature.

Little Bear Creek

The WWTP site is within the Little Bear Creek basin. Little Bear Creek is about 7.4 miles long, drains a basin of 15 square miles, and is a tributary to the Sammamish River. Little Bear Creek flows parallel to the west side of the site and is separated from the site by SR-9. Little Bear Creek is listed on the year 2002 303(d) list for fecal coliform bacteria at four locations throughout the length of the creek and dissolved oxygen at one location near the mouth of the creek.

Little Bear Creek is designated as Class AA receiving waters. Potential characteristic uses of Class AA waters include the following:

water supply (domestic, industrial, agricultural); stock watering; fish migration; fish and shellfish rearing, spawning and harvesting; wildlife habitat; primary contact recreation; sport fishing; boating and aesthetic enjoyment; commerce and navigation.

DESCRIPTION OF DISCHARGE

Stormwater runoff from the Brightwater WWTP project will discharge at seven identified locations (Outfalls 001-007). Outfalls 001, 002, 003, 004, 005, and 006 discharge to Little Bear Creek. Outfall 007 will discharge to ground water via the soil at the northern portion of the site. Please see Appendix D regarding the outfall locations. Storm water from the project will be routed to stormwater ponds for treatment and flow control prior to discharge to Little Bear Creek. Outfall 007 will discharge storm water to an upland infiltration area. On-site wetlands and creeks receiving the discharges are considered to be waters of the state, and the Permittee is required to meet applicable surface water quality standards.

PROPOSED PERMIT LIMITATIONS

Federal and state regulations require that effluent limitations set forth in an NPDES permit must be either technology- or water quality-based. Technology-based limitations are based upon the treatment methods available to treat specific pollutants. Technology-based limitations are set by regulation or developed on a case-by-case basis (40 CFR 125.3, and Chapter 173-220 WAC). Water quality-based limitations are based upon compliance with the Surface Water Quality Standards (Chapter 173-201A WAC), Ground Water Standards (Chapter 173-200 WAC), Sediment Quality Standards (Chapter 173-204 WAC) or the National Toxics Rule (Federal Register, Volume 57, No. 246, Tuesday, December 22, 1992). The more stringent of these two limits must be chosen for each of the parameters of concern. Each of these types of limits is described in more detail below.

TECHNOLOGY-BASED EFFLUENT LIMITATIONS

Discharges of stormwater must meet all applicable provisions of Sections 301 and 402 of the Clean Water Act (CWA). These provisions require control of pollutant discharges to a level equivalent to Best Available Technology Economically Achievable (BAT) for toxic and unconventional pollutants, and Best Conventional Pollutant Control Technology (BCT) for conventional pollutants, and any more stringent limitations necessary to meet water quality standards. In addition, state law requires discharges to apply all known available and reasonable methods of prevention and treatment (AKART) to prevent and control the pollution of the waters of the state of Washington. State law also requires any other more stringent limitations necessary to meet all applicable state standards.

The sand and gravel industry is engaged in significant land disturbing activities, such as earth movement, excavation, mining, and washing and sorting of aggregate. In 1994, a new Sand and Gravel General Permit was developed by Ecology in which a discharge limit of 50 NTU for turbidity, via conventional sedimentation, was established. Over the last nine years this similar source category has demonstrated the 50 NTU limit to be achievable.

In 1998, Ecology first issued an Individual Construction Stormwater Permit which was based on the general permit but also required discharge monitoring. A review of available data from eight individual construction stormwater permitted facilities showed that less than 10 percent of the discharge data failed to meet 50 NTU. Therefore, a technology-based effluent limitation for turbidity of 50 NTU, for conventional sedimentation, is being established for this permit.

If the Permittee has difficulty meeting the technology-based limit for turbidity of 50 NTU or the water quality-based limit through conventional sedimentation, then the Permittee may elect to use enhanced treatment (i.e. chemical treatment or sand filtration) to meet these limits or discharge to ground water via on-site soil infiltration beds or surface soils at the upland discharge area.

For chemical treatment, a study conducted by Minton and Benedict for the City of Redmond concluded that effluent turbidities of 5 NTU and lower are achievable. An AKART determination by the Department of Ecology has resulted in a 5 NTU limit for chemical treatment. As a result, the Port of Seattle's Sea-Tac individual construction stormwater NPDES currently has a 5 NTU limit for turbidity when chemical treatment systems are employed.

The permit requires the development and implementation of a Stormwater Pollution Prevention Plan (SWPPP) which includes Best Management Practices (BMPs) to prevent the pollution of stormwater and to reduce the amount of pollutants discharged. Development of an adequate SWPPP and full implementation of BMPs constitutes implementation of BAT, BCT, and AKART.

The Permittee is required to use the Department of Ecology's August 2001 <u>Stormwater Management Manual for Western Washington</u> (SWMM), or an equivalent manual, to make a judgment of which BMPs are necessary to achieve compliance with the BAT and BCT requirements of the CWA, as well as the AKART requirements of state law. The SWPPP must include a description of stabilization and structural practices to be used at the site to minimize erosion and the movement of sediments on and from the site. The SWPPP will be submitted to the Department for review.

The discharge of process waste water, domestic waste water, or noncontact cooling water to a storm drain or surface waters is prohibited. Illicit discharges are not authorized, including spills of oil or hazardous substances, and obligations under state and federal laws and regulations pertaining to those discharges apply.

SURFACE WATER QUALITY-BASED EFFLUENT LIMITATIONS

In order to protect existing water quality and preserve the designated beneficial uses of Washington's surface waters, WAC 173-201A-060 states that waste discharge permits shall be conditioned such as the discharge will meet established surface water quality standards. The Washington State Surface Water Quality Standards (Chapter 173-201A WAC) is a state regulation designed to protect the beneficial uses of the surface waters of the state. Surface water quality-based effluent limitations may be based on an individual waste load allocation (WLA) or on a WLA developed during a basin wide total maximum daily loading study (TMDL).

NUMERICAL CRITERIA FOR THE PROTECTION OF AQUATIC LIFE

"Numerical" water quality criteria are numerical values set forth in the State of Washington's Water Quality Standards for Surface Waters (Chapter 173-201A WAC). They specify the levels of pollutants allowed in a receiving water while remaining protective of aquatic life. Numerical criteria set forth in the water quality standards are used along with chemical and physical data for the wastewater and receiving water to derive the effluent limits in the discharge permit. When surface water quality-based limits are more stringent or potentially more stringent than technology-based limitations, they must be used in a permit.

NUMERICAL CRITERIA FOR THE PROTECTION OF HUMAN HEALTH

The U.S. EPA has promulgated 91 numeric water quality criteria for the protection of human health that are applicable to Washington State (EPA, 1992). These criteria are designed to protect humans from cancer and other diseases and are primarily applicable to fish and shellfish consumption and drinking water from surface waters.

NARRATIVE CRITERIA

In addition to numerical criteria, "narrative" water quality criteria (WAC 173-201A-030) limit toxic, radioactive, or deleterious material concentrations below those which have the potential to adversely affect characteristic waters uses, cause acute or chronic toxicity to biota, impair aesthetic values, or adversely affect human health. Narrative criteria protect the specific beneficial uses of all fresh (WAC 173-201A-130) and marine (WAC 173-201A-140) waters in the state of Washington.

ANTIDEGRADATION

The State of Washington's Antidegradation Policy requires that discharges into a receiving water shall not further degrade the existing water quality of the water body. In cases where the natural conditions of a receiving water are of lower quality than the criteria assigned, the natural conditions shall constitute the water quality criteria. Similarly, when the natural conditions of a receiving water are of higher quality than the criteria assigned, the natural conditions shall be protected. More information on the State Antidegradation Policy can be obtained by referring to WAC 173-201A-070.

When the construction site is not in compliance with these standards, the Permittee shall take immediate action(s) to achieve compliance by implementing additional BMPs and/or improved maintenance of existing BMPs.

MIXING ZONES

The water quality standards allow the Department of Ecology to authorize mixing zones around a point of discharge in establishing surface water quality-based effluent limits. Both "acute" and "chronic" mixing zones may be authorized for pollutants that can have a toxic effect on the aquatic environment near the point of discharge. The concentration of pollutants at the boundary of these mixing zones may not exceed the numerical criteria for that type of zone. Mixing zones can only be authorized for discharges that are receiving all known available and reasonable methods of prevention, control and treatment (AKART) and in accordance with other mixing zone requirements of WAC 173-201A-100. The National Toxics Rule (EPA, 1992) allows the chronic mixing zone to be used to meet human health criteria.

A mixing zone has not been specified nor established in the permit.

SURFACE WATER QUALITY CRITERIA

Applicable criteria are defined in Chapter 173-201A WAC for aquatic biota. In addition, U.S. EPA has promulgated human health criteria for toxic pollutants (EPA, 1992). Pollutants that might be expected in the discharge from construction activity are: turbidity, pH, and petroleum products. The water quality standards for turbidity and pH for Class AA waters are:

<u>Turbidity</u>: shall not exceed 5 NTU over background turbidity when the background turbidity is 50 NTU or less, or have more than a 10 percent increase in turbidity when the background turbidity is more than 50 NTU.

<u>pH</u>: shall be within the range of 6.5 to 8.5 (freshwater) or 7.0 to 8.5 (marine water) with a human-caused variation within a range of less than 0.2 units.

Although there is no specific water quality standard for petroleum products, the hazardous waste rules under RCW 90.56 have been interpreted under RCW 90.48 to disallow visible sheen.

MONITORING REQUIREMENTS

Monitoring, recording, and reporting are required (WAC 173-220-210 and 40 CFR 122.41) to verify that the BMPs are functioning correctly and that the water quality criteria are not being violated in the receiving water.

Erosion potential and discharge of pollutants from construction sites is more closely correlated to rainfall intensity than the amount of rain in a 24-hour period. Light rain throughout a 24-hour period does not generate the pollution potential of a short duration high intensity storm event. The Industrial Stormwater General Permit, issued in August 2002, established monitoring requirements that set a storm event trigger of "greater than 0.1 inches in a 24-hour period." The Washington State Department of Transportation has recognized the limitations of only

monitoring 0.5-inch storm events and now more commonly uses 0.25 in their monitoring plans. The 0.5-inch rain event trigger that has been used over the past 4 or 5 years has proven to be inadequate to determine water quality compliance for short duration/high intensity storm events.

A storm event monitoring trigger of 0.25 inches will allow for better compliance determinations and therefore this permit establishes a monitoring trigger for all storm events greater than or equal to 0.25 inches in a 24-hour period.

The Department is well experienced with finding points of compliance with the state turbidity standard. The Department has successfully established point of compliance for turbidity at Redmond Ridge UPD, Skagit Highlands, and Sound Transit. Also, five companion orders to the Stormwater Construction General permit and the Sand and Gravel General permit successfully established points of compliance with the 5 NTU over background standard for turbidity.

The Department will establish the point of compliance in the receiving water through the review and approval of the Construction Stormwater/Dewatering Monitoring Plan required in Special Condition S3.A.

Little Bear Creek and the Sammamish River are listed on the 2002 year 303(d) list for dissolved oxygen. Ground water is typically low in dissolved oxygen. In order to ensure that the dewatering waters do not cause dissolved oxygen problems in the receiving water, dissolved oxygen in the dewatering water will be monitored. Information provided by King County indicates that Little Bear Creek has occasional problems with temperature. In order to verify that the stormwater is not exacerbating temperature effects in Little Bear Creek, temperature monitoring from the stormwater discharge will be required during the critical period of July 1 –September 30. In the past, Lake Washington has experienced algae problems associated with nutrients such as phosphorus. To prevent such nuisance conditions, phosphorus will be monitored at the discharge point to the receiving water.

Phase I and Phase II Environmental Site Assessments (ESA) have been conducted on most of the sixteen (16) parcels that comprise the Brightwater WWTP site. Property access issues have limited the County's ability to conduct the Phase II ESAs on Parcels 1, 3C, and 12. For Parcel 6, the Phase II ESA indicated that one sample exceeded the Model Toxics Cleanup Action soil cleanup levels of 2,000 mg/kg (diesel range hydrocarbons) and 2,000 mg/kg (motor oil). Sample R9-TP01-C-8 exhibited diesel range hydrocarbons and motor oil at levels of 3,900 mg/kg and 12,000 mg/kg, respectively. Approximately 2 cubic yards of soil is scheduled for remediation by the current owner prior to County acquisition. In regard to Parcel 10, one sample (R9-TP04-D-11) slightly exceeded the MTCA soil cleanup criteria for arsenic and five semi-volatile organic compounds. Confirmation of the cleanup of this parcel will be conducted by the County. The MTCA soil cleanup levels are less stringent than the Washington State groundwater and surface water quality standards. In light of the fact that the Phase II ESA has not been conducted on three of the parcels and to ensure that soil cleanup efforts are also protective of surface water and groundwater quality, additional monitoring for metals, volatile organic compounds, polynuclear aromatic hydrocarbons, and polychlorinated biphenyls (PCBs) will be required for stormwater and dewatering waters.

Measures shall be taken to prevent the introduction of process water or wastewater into stormwater and measures to verify that process water and wastewater discharges do not enter the stormwater treatment system. In order to avoid hydraulically overloading the stormwater treatment systems, clean, non-turbid, uncontaminated groundwater dewatering waters shall not be conveyed to the stormwater treatment systems. Standing sump water and other turbid water shall be conveyed and treated separately from any clean groundwater dewatering waters. Sump water and other turbid waters shall be conveyed to a sediment pond for treatment, or if they meet the effluent limitations, can be conveyed to the upland discharge area for discharge to groundwater via soil. If on-site infiltration basins are used, the soil suitability shall be ascertained, via a geotechnical study, to verify the adequacy of the soils to accept the turbid stormwater.

The Permittee is required to submit a Construction Stormwater/Dewatering Monitoring Plan by March 1, 2005, with annual updates on or before October 1st of each year. The purpose of the monitoring plan is to assess compliance with the water quality standards in each water body that will receive stormwater discharge during the following year.

LAB ACCREDITATION

Laboratories used to prepare monitoring data shall be registered or accredited under the provisions of *Accreditation of Environmental Laboratories*, Chapter 173-50 WAC. Flow, temperature, settleable solids, conductivity, pH, and internal process control parameters are exempt from this requirement. Conductivity and pH shall be accredited if the laboratory must otherwise be registered or accredited. Turbidity and pH may be measured in the field with properly calibrated meters.

OTHER PERMIT CONDITIONS

REPORTING AND RECORDKEEPING

The conditions of S4 are based on the authority to specify any appropriate reporting and recordkeeping requirements to prevent and control waste discharges (WAC 173-220-210).

STORMWATER POLLUTION PREVENTION PLAN FOR CONSTRUCTION ACTIVITIES

Special Condition S6 requires a SWPPP for construction activity, including construction dewatering, to be prepared and implemented prior to the commencement of construction activity. The objectives of a SWPPP for construction activities are: 1) Implement BMPs to minimize erosion and sediments from rainfall runoff at construction sites, and to identify, reduce, eliminate, or prevent the pollution of stormwater; 2) Prevent violations of surface water quality, ground water quality, or sediment management standards; 3) Prevent, during the construction phase, adverse water quality impacts including impacts on beneficial uses of receiving water by controlling peak rates and volumes of stormwater at the Permittee's outfalls and downstream of outfalls; and 4) Eliminate the discharges of unpermitted process wastewater, domestic wastewater, illicit discharges, and noncontact cooling water to stormwater drainage systems and waters of the state.

Annual revisions to the Master SWPPP are required and site-specific information on each of the four major phases of construction must be completed by the County for review and approval by Ecology prior to commencement of the phased-work.

A Spill Prevention and Emergency Cleanup Plan shall be included as a section in the *SWPPP*. BMP S1.80 in Volume IV of Ecology's *Stormwater Management Manual (SWMM)* shall be used for guidance in developing this plan.

GENERAL CONDITIONS

General Conditions are based directly on state and federal law and regulations.

Condition G1 requires responsible officials or their designated representatives to sign submittals to the Department. Condition G2 requires the Permittee to allow the Department to access the treatment system, production facility, and records related to the permit. Condition G3 specifies conditions for modifying, suspending, or terminating the permit. Condition G4 requires the Permittee to apply to the Department prior to increasing or varying the discharge from the levels stated in the permit application. Condition G5 prohibits the Permittee from using the permit as a basis for violating any laws, statutes, or regulations. Conditions G6 and G7 relate to permit renewal and transfer. Condition G8 prohibits the reintroduction of removed substances back into the effluent. Condition G9 states that the Department will modify or revoke and reissue the permit to conform to more stringent toxic effluent standards or prohibitions. Condition G10 incorporates by reference all other requirements of 40 CFR 122.41 and 122.42. Condition G11 notifies the Permittee that additional monitoring requirements may be established by the Department. Condition G12 requires the payment of permit fees. Condition G13 describes the penalties for violating permit conditions. Condition G14 states that the permit does not convey any property rights or any exclusive privilege. Condition G15 requires compliance with all conditions of this permit. Condition G16 requires compliance with effluent standards for toxic pollutants. G17 provides under the Clean Water Act that any person who falsifies, tampers with or knowingly renders inaccurate any monitoring device is subject to penalties and/or imprisonment. Condition G18 requires the Permittee to give prior notice to the Department of planned changes to facility production or processes. Condition G19 establishes the requirement to provide advance notification to the Department of anticipated noncompliance. Condition G20 requires the submittal of any relevant facts determined to have been omitted in original permit application. Condition G21 establishes compliance schedule reporting.

PERMIT ISSUANCE PROCEDURES

PERMIT MODIFICATIONS

The Department may modify this permit to impose numerical limitations, if necessary, to meet water quality standards for surface waters, sediment quality standards, or water quality standards for ground waters, based on new information obtained from sources such as inspections, effluent monitoring, outfall studies, and effluent mixing studies.

The Department may also modify this permit as a result of new or amended state or federal regulations. The permit may be modified, in the future, if additional studies, investigations, or information warrant modification of the terms or conditions of the permit.

RECOMMENDATION FOR PERMIT ISSUANCE

This proposed permit meets all statutory requirements for authorizing a wastewater discharge, including those limitations and conditions believed necessary to control toxics, protect human health, aquatic life, and the beneficial uses of waters of the state of Washington. The Department proposes that this proposed permit be issued for five (5) years to coincide with the Cedar/Green Water Quality Management Area permit issuance cycle.

REFERENCES FOR TEXT AND APPENDICES

Environmental Protection Agency (EPA)

- 1992. National Toxics Rule. Federal Register, V. 57, No. 246, Tuesday, December 22, 1992.
- 1991. Technical Support Document for Water Quality-based Toxics Control. EPA/505/2-90-001.
- 1985. Water Quality Assessment: A Screening Procedure for Toxic and Conventional Pollutants in Surface and Ground Water. EPA/600/6-85/002a.
- 1983. Water Quality Standards Handbook. USEPA Office of Water, Washington, D.C.

King County

- 2004. <u>Attachments for the Master Stormwater Pollution Prevention Plan for the Brightwater</u> Wastewater Treatment Plant
- 2003. Final Environmental Impact Statement, Volume 7.

Minton, G.R., and A. Benedict

1999. <u>Stormwater Treatment</u>. "Polymer-assisted clarification of stormwater from construction sites, Resource Planning Associates, for the City of Redmond, Washington."

Washington State Department of Ecology.

1994. Permit Writer's Manual. Publication Number 92-109.

APPENDIX A—PUBLIC INVOLVEMENT INFORMATION

The Department has tentatively determined to issue an individual construction stormwater NPDES permit to King County DNRP for the Brightwater WWTP construction project. The permit contains conditions and effluent limitations which are described in the rest of this fact sheet.

Public Notice of Application (PNOA) was published on June 22, 2004, and June 29, 2004, in the *Seattle Times* and the *Everett Herald* to inform the public that an application had been submitted and to invite comment on the issuance of this permit.

> Water Quality Permit Coordinator Department of Ecology Northwest Regional Office 3190 160th Avenue SE Bellevue, WA 98008-5452

Any interested party may comment on the draft permit or request a public hearing on this draft permit within the thirty (30)-day comment period to the address above. The request for a hearing shall indicate the interest of the party and reasons why the hearing is warranted. The Department will hold a hearing if it determines there is a significant public interest in the draft permit (WAC 173-220-090). Public notice regarding any hearing will be circulated at least thirty (30) days in advance of the hearing. People expressing an interest in this permit will be mailed an individual notice of hearing (WAC 173-220-100).

The Department will consider all comments received within thirty (30) days from the date of public notice of draft indicated above, in formulating a final determination to issue, revise, or deny the permit. The Department's response to all significant comments is available upon request and will be mailed directly to people expressing an interest in this permit.

Further information may be obtained from the Department by telephone, (425) 649-7103, or by writing to the address listed above.

This permit and fact sheet was written by Mark C. Henley, P.E.

APPENDIX B—DEFINITIONS

<u>Best Management Practices</u> (BMPs - general definition) means schedules of activities; prohibitions of practices; maintenance procedures; and other physical, structural, and/or managerial practices to prevent or reduce the pollution of waters of the state. BMPs include treatment systems, operating procedures, and practices to control: plant site runoff, spillage or leaks; sludge or waste disposal; or drainage from raw material storage. In this permit, BMPs are further categorized as operational, source control, erosion and sediment control, and treatment BMPs.

<u>Bypass</u> means the diversion of waste streams from any portion of a treatment facility.

<u>Clean Water Act</u> (CWA) means the Federal Water Pollution Control Act enacted by Public Law 92-500, as amended by Public Laws 95-217, 95-576, 96-483, and 97-117; USC 1251 et seq.

<u>Combined Sewer</u> means a sewer which has been designed to serve as a sanitary sewer and a storm sewer, and into which inflow is allowed by local ordinance.

<u>Constructed Wetland</u> means wetlands intentionally created, on sites that are not natural wetlands, for the primary purpose of wastewater or stormwater treatment and managed as such. Constructed wetlands are normally considered as part of the stormwater collection and treatment system.

<u>Construction Activity</u> means clearing, grading, excavation, and any other activity which disturbs the surface of the land. Such activities may include road building; construction of residential houses, office buildings, or industrial buildings; and demolition activity.

<u>Construction Dewatering</u> means the act of pumping ground water or stormwater away from an active construction site.

<u>Detention</u> means the temporary storage of stormwater to improve quality and/or to reduce the mass flow rate of discharge.

<u>Director</u> means the Director of the Washington State Department of Ecology or his/her authorized representative.

<u>Discharger</u> means an owner or operator of any facility or activity subject to regulation under Chapter 90.48 RCW or the Federal Clean Water Act.

<u>Domestic Wastewater</u> means water carrying human wastes, including kitchen, bath, and laundry wastes from residences, buildings, industrial establishments, or other places, together with such ground water infiltration or surface waters as may be present.

Ecology means the Washington State Department of **Ecology**.

<u>Equivalent BMPs</u> means operational, source control, treatment, or innovative BMPs which result in equal or better quality of stormwater discharge to surface water or to ground water than BMPs selected from the <u>SWMM</u>.

<u>Equivalent Stormwater Management Manual</u> means a manual that has been deemed by Ecology as being equivalent to the *SWMM*.

<u>Erosion</u> means the wearing away of the land surface by running water, wind, ice, or other geological agents, including such processes as gravitational creep.

<u>Erosion and Sediment Control BMPs</u> means BMPs that are intended to prevent erosion and sedimentation, such as preserving natural vegetation, seeding, mulching and matting, plastic covering, filter fences, and sediment traps and ponds. Erosion and sediment control BMPs are synonymous with stabilization and structural BMPs.

<u>Erosion and Sediment Control Plan</u> means a document which describes the potential for erosion and sedimentation problems, and explains and illustrates the measures which are to be taken to control those problems.

<u>Final Stabilization</u> means the completion of all soil disturbing activities at the site and the establishment of a permanent vegetative cover, or equivalent permanent stabilization measures (such as riprap, gabions or geotextiles) which will prevent erosion.

<u>"40 CFR"</u> means Title 40 of the Code of Federal Regulations, which is the codification of the general and permanent rules published in the Federal Register by the executive departments and agencies of the federal government.

<u>Ground Water</u> means water in a saturated zone or stratum beneath the land surface or a surface water body.

<u>Illicit discharge</u> means any discharge that is not composed entirely of stormwater except discharges pursuant to an NPDES permit and discharges resulting from fire fighting activities.

<u>Leachate</u> means water or other liquid that has percolated through raw material, product or waste and contains substances in solution or suspension as a result of the contact with these materials.

<u>Local Government</u> means any county, city, or town having its own government for local affairs.

<u>Municipality</u> means a political unit such as a city, town or county; incorporated for local self-government.

<u>National Pollutant Discharge Elimination System (NPDES)</u> means the national program for issuing, modifying, revoking, and reissuing, terminating, monitoring and enforcing permits, and imposing and enforcing pretreatment requirements, under Sections 307, 402, 318, and 405 of the Federal Clean Water Act, for the discharge of pollutants to surface waters of the state from point sources. These permits are referred to as NPDES permits and, in Washington State, are administered by the Washington Department of Ecology.

<u>Point Source</u> means any discernible, confined, and discrete conveyance, including but not limited to, any pipe, ditch, channel, tunnel, conduit, well, discrete fissure and container from which pollutants are or may be discharged to surface waters of the state. This term does not include return flows from irrigated agriculture. (See Fact Sheet for further explanation.)

<u>Pollutant</u> means the discharge of any of the following to waters of the state: dredged spoil, solid waste, incinerator residue, filter backwash, sewage, garbage, domestic sewage sludge (biosolids), munitions, chemical wastes, biological materials, radioactive materials, heat, wrecked or discarded equipment, rock, sand, cellar dirt and industrial, municipal, and agricultural waste. This term does not include sewage from vessels within the meaning of Section 312 of the FWPCA, nor does it include dredged or fill material discharged in accordance with a permit issued under Section 404 of the FWPCA.

<u>Pollution</u> means contamination or other alteration of the physical, chemical, or biological properties of waters of the state; including change in temperature, taste, color, turbidity, or odor of the waters; or such discharge of any liquid, gaseous, solid, radioactive or other substance into any waters of the state as will or is likely to create a nuisance or render such waters harmful, detrimental or injurious to the public health, safety or welfare; or to domestic, commercial, industrial, agricultural, recreational, or other legitimate beneficial uses; or to livestock, wild animals, birds, fish or other aquatic life.

<u>Process Wastewater</u> means any water which, during manufacturing or processing, comes into direct contact or results from the production or use of any raw material, intermediate product, finished product, byproduct, or waste product.

<u>Puget Sound Basin</u> means the Puget Sound south of Admiralty Inlet (including Hood Canal and Saratoga Passage); the waters north to the Canadian border, including portions of the Strait of Georgia; the Strait of Juan de Fuca south of the Canadian border; and all the lands draining into these waters as mapped in Water Resources Inventory Areas numbers 1 through 19, set forth in WAC 173-500-040.

Sanitary Sewer means a sewer which is designed to convey domestic wastewater.

<u>Sediment</u> means the fragmented material that originates from the weathering and erosion of rocks or unconsolidated deposits, and is transported by, suspended in, or deposited by water.

<u>Sedimentation</u> means the depositing or formation of sediment.

<u>SEPA</u> (State Environmental Policy Act) means the Washington State Law, RCW 43.21C.020, intended to prevent or eliminate damage to the environment.

<u>Severe Property Damage</u> means substantial physical damage to property, damage to the treatment facilities which would cause them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.

<u>Significant Amount</u> means an amount of a pollutant in a discharge that is amenable to available and reasonable methods of prevention or treatment; or an amount of a pollutant that has a reasonable potential to cause a violation of surface or ground water quality or sediment management standards.

<u>Significant Contributor of Pollutant(s)</u> means a facility determined by Ecology to be a contributor of a significant amount(s) of a pollutant(s) to waters of the state of Washington.

<u>Significant Materials</u> include, but are not limited to: raw materials; fuels; materials such as solvents, detergents, and plastic pellets; finished materials such as metallic products; raw materials used in food processing or production; hazardous substances designated under Section 101(14) of CERCLA; any chemical the facility is required to report pursuant to Section 313 of Title III of SARA; fertilizers; pesticides; and waste products such as ashes, slag and sludge that have the potential to be released with stormwater discharges.

<u>Site</u> means the land or water area where any "facility or activity" is physically located or conducted.

<u>Source Control BMPs</u> means physical, structural, or mechanical devices or facilities that are intended to prevent pollutants from entering stormwater. A few examples of source control BMPs are erosion control practices, maintenance of stormwater facilities, constructing roofs over storage and working areas, and directing wash water and similar discharges to the sanitary sewer or a dead end sump.

<u>Stabilization</u> means the application of appropriate BMPs to prevent the erosion of soils, such as temporary and permanent seeding, vegetative covers, mulching and matting, plastic covering and sodding. See also the definition of Erosion and Sediment Control BMPs.

<u>Storm Sewer</u> means a sewer that is designed to carry stormwater. Also called a storm drain.

Stormwater means rainfall and snow melt runoff.

<u>Stormwater Drainage System</u> means constructed and natural features which function together as a system to collect, convey, channel, hold, inhibit, retain, detain, infiltrate, or divert stormwater.

<u>Stormwater Management Manual for the Puget Sound Basin (SWMM) or Manual</u> means the technical manual prepared by Ecology for use by local governments and published in 1992, or statewide revisions when they become available, that contain descriptions of and design criteria for BMPs to prevent, control, or treat pollutants in stormwater.

<u>Stormwater Pollution Prevention Plan (SWPPP)</u> means a documented plan to implement measures to identify, prevent, and control the contamination of point source discharges of stormwater.

<u>Surface Waters of the State</u> include lakes, rivers, ponds, streams, inland waters, salt waters, and all other surface waters and water courses within the jurisdiction of the state of Washington.

<u>Treatment BMPs</u> means BMPs that are intended to remove pollutants from stormwater. A few examples of treatment BMPs are detention ponds, oil/water separators, biofiltration, and constructed wetlands.

<u>USEPA</u> means the United States Environmental Protection Agency.

<u>Water Quality</u> means the chemical, physical, and biological characteristics of water, usually with respect to its suitability for a particular purpose.

<u>Waters of the State</u> includes those waters as defined as "waters of the United States" in 40 CFR Subpart 122.2 within the geographic boundaries of Washington State and "waters of the state" as defined in Chapter 90.48 RCW which include lakes, rivers, ponds, streams, inland waters, underground waters, salt waters, and all other surface waters and water courses within the jurisdiction of the state of Washington.

Acronyms

BMP Best Management Practice

CERCLA Comprehensive Environmental Response Compensation & Liability Act

CFR Code of Federal Regulations

CWA Clean Water Act

EPA Environmental Protection Agency
ESC Erosion and Sediment Control

FWPCA Federal Water Pollution Control Act

NOI Notice of Intent

NOT Notice of Termination

NPDES National Pollutant Discharge Elimination System

RCRA Resource Conservation and Recovery Act

RCW Revised Code of Washington

SEPA State Environmental Policy Act

SWMM Stormwater Management Manual for the Puget Sound Basin

SWPPP Stormwater Pollution Prevention Plan

USC United States Code

USEPA United States Environmental Protection Agency

WAC Washington Administrative Code

WQ Water Quality

APPENDIX C — PRIORITY POLLUTANTS LIST (APPLICABLE TO PERMIT)

(Source: 40 CFR Pt. 423, titled "Appendix A to Part 403 - 126 Priority Pollutants")

Volatile Organic Compounds

Chlorobenzene

Chloroethane

1,2-dichloroethane

1,1,1-trichloroethane

1,1,2,2-tetrachloroethane

Chloroform (trichloromethane)

Carbon tetrachloride (tetrachloromethane)

2-chloroethyl vinyl ether (mixed)

1,1-dichlorethylene

1,2-trans-dichloroethylene

1,2-dichloropropane

1,2-dichloropropylene (1,3-dichloropropene)

Tetrachloroethylene

Trichloroethylene

Vinyl chloride (chloroethylene)

Methylene chloride (dichloromethane)

Methyl chloride (chloromethane)

Methyl bromide (bromomethane)

Bromoform (tribromomethane)

Dichlorobromomethane

Chlorodibromomethane

Acrolein

Acrylonitrile

Benzene

Polynuclear Aromatic Hydrocarbons (PAHs)

Acenaphthene

1,2-benzanthracene (benzo(a)anthracene)

Benzo(a)pyrene (3,4-benzo-pyrene)

3,4-benzofluoranthene (benzo(b)fluoranthene)

11,12-benzofluoranthene (benzo(k)fluoranthene)

Chrysene

Acenaphthylene

Anthracene

1,12-benzoperylene (benzo(ghi)perylene)

Fluorene

Fluoranthene

Phenanthrene

1.2.5.6-dibenzanthracene

(dibenzo(a,h)anthracene)

Indeno (1,2,3-cd) pyrene (2,3-o-phenylene pyrene)

Pyrene

Polychlorinated Biphenyls (PCBs)

PCB-1242 (Aroclor 1242)

PCB-1254 (Aroclor 1254)

PCB-1221 (Aroclor 1221)

PCB-1232 (Aroclor 1232)

PCB-1248 (Aroclor 1248)

PCB-1260 (Aroclor 1260)

PCB-1016 (Aroclor 1016)

Metals

Antimony

Arsenic

Beryllium

Cadmium

Chromium (III)

Chromium (VI)

Copper

Lead

Mercury

Nickel

Selenium

Silver

Thallium

Zinc

APPENDIX D—CONSTRUCTION STORMWATER OUTFALL LOCATIONS

